

SOUTHERN CALIFORNIA



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Correa, County of Orange

Riverside County Transportation Commission:
Robin Lowe, Hemet

Ventura County Transportation Commission:
Keith Millhouse, Moorpark

559-5124/05

MEETING OF THE

REGIONAL COMPREHENSIVE PLAN TASK FORCE

**Monday, April 24, 2006
10:30 a.m. – 12:30 p.m.**

SCAG Offices

**818 W. 7th Street, 12th Floor
Riverside B Conference Room
Los Angeles, California 90017
213.236.1800**

VIDEO CONFERENCE LOCATION

**SCAG, Riverside Office
3600 Lime Street, Suite 216
Riverside, CA 92501**

If members of the public wish to review the attachments
or have any questions on any of the agenda items,
please contact Deby Salcido at 213.236.1993 or
salcido@scag.ca.gov

Agenda and minutes are available on the web at:
www.scag.ca.gov/rcp

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REGIONAL COMPREHENSIVE PLAN TASK FORCE

AGENDA

April 24, 2006

1.0 CALL TO ORDER

Honorable
Pam O'Connor, Chair

2.0 PUBLIC COMMENT PERIOD

Members of the public desiring to speak on an agenda item or items not on the agenda, but within the purview of the Committee, must fill out and present a speaker's card to the Assistant prior to speaking. A speaker's card must be turned in before the meeting is called to order. Comments will be limited to three minutes. The chair may limit the total time for all comments to twenty (20) minutes.

3.0 REVIEW and PRIORITIZE AGENDA ITEMS

4.0 CONSENT CALENDAR

4.1 Minutes of March 27, 2006

01

5.0 ACTION ITEMS

None

6.0 INFORMATION ITEMS

6.1 Solid and Hazardous Waste Chapter
Attachment

Carolina Morgan
SCAG Staff

04

40 Minutes

Staff will lead a discussion on goals and outcomes for the chapter.

6.2 Regional Council Retreat
Attachment

Jacob Lieb
SCAG Staff

12

20 Minutes

Staff will describe planning for a Regional Council retreat session on the Regional Comprehensive Plan.



REGIONAL COMPREHENSIVE PLAN TASK FORCE

AGENDA

7.0 CHAIR'S REPORT

Honorable
Pam O'Connor, Chair

8.0 STAFF REPORT

9.0 FUTURE AGENDA ITEMS

Any Committee members or staff desiring to place items on a future agenda may make such request. Comments should be limited to three (3) minutes.

10.0 ANNOUNCEMENTS

11.0 ADJOURNMENT

The next meeting of the Regional Comprehensive Plan Task Force will be held at the SCAG offices on May 22, 2006.



Regional Comprehensive Plan Task Force

Action Minutes for March 27, 2006

The following minutes are a summary of actions taken by the Regional Comprehensive Plan Task Force.

The Regional Comprehensive Plan Task Force held its meeting at the Southern California Association of Governments offices in Los Angeles. There was a videoconference at the SCAG Inland Office in Riverside. The meeting was called to order by Vice-Chair Paul Nowatka, City of Torrance. The flag salute was led by Paul Bowlen, City of Cerritos.

Committee Chair: Pam O'Connor, Santa Monica

Members Present

Bowlen, Paul
Cook, Debbie
Feinstein, Michael
Garcia, LeeAnn -Video
Miller, Mike
Nowatka, Paul
O'Connor, Pam
Young, Toni

Representing

Cerritos
Huntington Beach
Ex-officio
Grand Terrace
West Covina
Torrance
Santa Monica
Port Hueneme

Members Absent

Aldinger, Jim
Susan Longville
Ovitt, Gary
Perry, Bev
Pettis, Greg

Representing

Manhattan Beach
San Bernardino
San Bernardino
Brea
CVAG

New Members

None

1.0 CALL TO ORDER

Paul Nowatka, Vice-Chair, called the meeting to order at 10:38 a.m.

2.0 PUBLIC COMMENT PERIOD

None offered.

3.0 REVIEW AND PRIORITIZE AGENDA ITEMS

4.0 CONSENT CALENDAR

4.1 The minutes of February 27, 2006 were approved as submitted.

5.0 ACTION ITEMS

None

Regional Comprehensive Plan Task Force

Action Minutes for March 27, 2006

6.0 INFORMATION ITEMS

6.1 Energy Chapter

Jennifer Sarnecki, SCAG Staff provided an update on the work being done on the Energy Chapter.

- An Energy Conference was held on March 10 and was attended by approximately 150 people from agencies, cities, and local governments.
- Updating the Energy Chapter as new data is received from the federal, state, and local governments.
- The Regional Council approved the formation of the Energy Working Group in December and letters have been sent to potential participants. The first meeting should take place in April or May.
- SCAG is preparing to hire a consultant for FY 06-07 to work on the Energy Chapter to calculate the amount of energy that is used in our Regional Comprehensive planning process and the Transportation planning process.
- SCAG is exploring partnership opportunities with Southern California Edison.

Councilmember Debbie Cook provided additional information on what took place at the Energy Conference.

The Task Force discussed energy issues and produced the following potential goals and regional activities:

POTENTIAL GOALS

- Reduce Consumption of Fossil/Non-renewable
- Provide for Needs
- Encourage Alternatives
- Equipment Improvement
- Encourage Pos. Individual Behavior
- Not Deprivation

REGIONAL ACTIVITIES

- Require/Encourage Cleanest/Best
- Retrofits
- New Transp. Equipment
- TDM & Other RTP Elements
- Ports & Airports
- Growth & Urban Forum
- Building Standards
- Transportation System
- Self Reliance Activities

6.2 Legislation Update

Jacob Lieb, SCAG Staff, provided a brief update on CEQA Reform and regional planning legislative discussions.

Regional Comprehensive Plan Task Force

Action Minutes for March 27, 2006

7.0 CHAIR'S REPORT

None

8.0 STAFF REPORT

Jacob Lieb, SCAG Staff, reported that 2 consultants have been selected, one is to work on the Finance Chapter and the second to work on the Open Space Habitat Chapter.

9.0 FUTURE AGENDA ITEMS

10.0 ANNOUNCEMENTS

11.0 ADJOURNMENT

The meeting was adjourned at 12:15 p.m. The next Task Force meeting is scheduled for April 24, 2006, 10:30 a.m. – 12:30 p.m.

MEMO

DATE: April 24, 2006

TO: Regional Comprehensive Plan Task Force

FROM: Carolina Morgan, Associate Regional Planner, (213) 236-1923, morgan@scag.ca.gov

SUBJECT: Solid and Hazardous Waste Chapter

SUMMARY:

Staff is in the process of developing a draft Solid and Hazardous Waste Chapter for the Regional Comprehensive Plan. The purpose of this item is to update the Task Force on progress and to seek input on chapter goals and performance outcomes.

BACKGROUND:

Staff has engaged the following activities and efforts in developing the Solid and Hazardous Waste Chapter:

- **Preliminary Draft Solid and Hazardous Waste Chapter** – Staff last reported to the RCP Task force regarding this chapter on August 22, 2005 at which time a preliminary draft was approved for public review. Subsequent to this approval, the Solid Waste Task Force requested that staff rework significant portions of the “Existing Conditions” section due to internal inconsistencies and potentially misleading information.
- **Solid Waste Task Force** – The Solid Waste Task Force has been actively involved in providing input into the development of the chapter. Specifically, during these last couple of months, the Task Force helped draft and re-work the *Existing Conditions* of the Chapter. Currently, efforts are being guided into finalizing the overall/general Chapter Outline with the new *Existing Conditions* outline.
- **Current Research** – Current research has been focused on issues affecting the region, including waste generation, waste diversion and new/emerging technologies. Preliminary research on the existing conditions has been focused on the following (within the SCAG region):
 - **Existing Facilities** - to include landfills, transfer stations, materials recovery facilities and waste-to-energy facilities.
 - **Existing Generation** – to include Solid Waste, Electronic Waste and Household Hazardous Waste.
 - **Existing Diversion**
 - **Existing Disposal**
 - **Emerging Technologies** – Conversion Technologies.
- Prepared general revisions to the existing preliminary draft to include the update existing conditions section.

Outcomes and Indicators

Consistent with the overall approach for the RCP, staff is seeking to develop overarching goals and performance outcomes for the chapter. These performance outcomes will in turn, guide our work in

MEMO

finalizing the action plan within the chapter, and bringing forward a full draft for review. We anticipate having a full draft chapter in 6-8 months.

Staff is seeking input and discussion at this time on potential performance outcomes for the chapter. As the Task Force is aware, performance outcomes will establish a quantifiable baseline of expectation for the region going forward. For the Solid and Hazardous Waste Chapter, outcomes should be established in the following areas:

- Waste Generation
- Waste Diversion
- Conversion Technologies Implementation
- Other

Current Solid and Hazardous Waste Policies

SCAG has established regional policies regarding solid waste, including hazardous waste. These policies are intended to be used as a guide for jurisdictions when establishing their own solid and hazardous waste management policies and programs. The guiding policy for this chapter is to "*Promote Sustainability for Future Generations.*" The Regional Council, through its 2004 Growth Vision, recognizes that management of solid waste and hazardous waste must be sustainable in order to efficiently manage natural resources and in order to protect the environment today and in the future. The overarching solid waste policy is to:

- Develop strategies to accommodate growth that use resources efficiently, reduce pollution and waste generation, and return waste stream materials to beneficial use. (Policy Reference: 72).

SCAG Solid Waste Policies

SCAG has established various policies designed to implement the overarching solid waste policy. These are listed below along with changes recommended by the Solid Waste Task Force.

- *Encourage local jurisdictions to continue to adopt and implement programs that comply with state solid waste diversion rate mandates and strive to exceed minimum state waste reduction mandates. (Policy Reference 187)*
- *Support the California Integrated Waste Management Board in its efforts to work with jurisdictions in the SCAG region to implement solid waste diversion mandates that are enacted by the legislature with an emphasis on programmatic, rather than mathematical compliance. (Policy Reference: 186)*
- *Encourage the California Integrated Waste Management Board and the Legislature to pursue policy measures that will accelerate the commercialization and permitting of beneficial solid waste conversion technologies.*
- *Encourage SCAG member agencies to collaborate, cooperate, share information, and develop regional programs to minimize future environmental and fiscal impacts related to the management of solid waste.*

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- *SCAG's Energy and Environment Committee shall maintain ongoing coordination with the California Integrated Waste Management Board to ensure a coordinated approach that reflects statewide policy direction and initiatives such as "Zero Waste California". (Policy Reference: 188)*

SCAG Hazardous Waste Policies

SCAG has adopted a resolution and several policies pertaining to the management, transport and disposal of hazardous waste. The Regional Council's goal in developing these policies is to minimize the use of substances classified as hazardous and to develop programs whereby jurisdictions attempt to dispose/manage the hazardous waste that is produced within their boundaries.

- *Support the use of the best available technology including monitoring, air, and water impacts for locating any nuclear waste facility. (Policy Reference: 148)*
- *Encourage every county in the SCAG region to accept responsibility for the management of hazardous wastes in the region in an amount proportional to the hazardous wastes generated within the county. (Policy Reference: 133)*
- *Jurisdictions should work together to develop a common siting criteria for hazardous waste facilities to ensure a coordinated regional approach*
- *Encourage federal, state and local efforts to educate businesses on the use of less dangerous alternatives than hazardous materials. (Policy Reference: 170)*
- *Encourage the U.S. Department of Transportation and the California Highway Patrol to continue to enforce existing regulations governing goods movement and hazardous waste transportation. (Policy Reference 169)*

RCP Chapter General Outline

- I. Introduction
 - II. Existing Setting and Conditions
 - III. Existing Plans and Policies
 - IV. Key Issues:
 - a) Analysis of Implications of Regional Growth Vision
 - V. Action Plan
 - a) Recommended Actions for External Parties
 - b) Policy Objectives
 - c) Legislative Strategy
 - d) Mitigation Strategy
 - VI. Performance Outcomes and Indicators
-

I. INTRODUCTION

- Brief synopsis of the key issues of solid and hazardous waste management in the SCAG region
- Brief description of what will be presented in the chapter

II. EXISTING SETTING AND CONDITIONS

- 1) **Planning Elements under Existing State Law.** This Section will describe the existing regulatory setting for the state and the SCAG region.

- a) California Integrated Waste Management Act
 - i) Description
- b) Planning Elements Under California Integrated Waste Management Act
 - ii) County Wide Integrated Waste Management Plan
 - (1) Source Reduction and Recycling Element (SRRE)
 - (2) A Household Hazardous Waste Element (HHWE)
 - (3) Siting Element
 - (4) A Non-disposal Facility Element (NDFE)
 - iii) SCAG's Sub-regional Solid Waste Planning
 - (1) Summary of key points of subregional plans

- 2) **Growth and facilities (capacity).** This section will describe the capacity of existing and planned solid waste facilities, compared with projected demand associated with population growth.

- a) Existing Facilities
 - i) Landfills in the SCAG Region
 - (1) Landfill Capacity
 - (a) Summary Table: Solid Waste Facilities in the SCAG Region
Present all landfills in SCAG region per county, permitted max. Disposal per day, total estimated permitted capacity, total estimated capacity used (%), remaining capacity (%), closure date.
 - Paragraph highlighting facts from the table.
 - ii) Transfer Stations

-
- (a) Summary Table : Transfer Stations in the SCAG Region. To include name of facility, location and permitted maximum disposal per day.
 - iii) Materials Recovery Facilities
 - (1) Materials Recovery
 - (a) Definition
 - (b) Different Technologies
 - (c) Pros/Cons of Technologies
 - (d) Summary Table: Materials Recovery Facilities in the SCAG Region. To include name of facility, location and permitted throughput.
 - iv) Waste to Energy Facilities
 - (1) Waste-to-Energy
 - (a) Definition
 - (b) Different Technologies
 - (c) Pros/Cons of Technologies
 - (d) Summary Table: Waste to Energy Facilities in the SCAG Region. To include name of facility, location and permitted throughput.
 - b) Proposed Facilities
 - i) Landfills
 - (1) Descriptive introduction of what is planned
 - ii) Transfer Stations
 - (1) Descriptive introduction of what is planned
 - iii) Materials Recovery Facilities
 - (1) Descriptive introduction of what is planned
 - iv) Waste to Energy Facilities
 - (1) Descriptive introduction of what is planned
 - v) Summary Table: Planned Facilities in the SCAG Region. To include name of new facility (landfill, transfer station, MRF and Waste to Energy), location, estimated permitted daily disposal per day and total estimated permitted capacity.
 - 3) **Performance Objectives and Evaluation.** This section will evaluate existing generation, diversion and disposal, and analyze performance objectives.
 - a) Generation. Discussion of what is generated
 - i) Solid Waste
 - ii) Electronic Waste
 - iii) Household Hazardous Waste
 - iv) Summary of Table: To include what is generated by County and by material, comparison of five-year increments (?)
 - b) Diversion. Discussion of diversion performance in the region.
 - i) Intro paragraph on diversion
 - (1) Discussion of what is diverted in the SCAG Region
 - c) Disposal. Discussion of disposal performance in the region.
 - i) Intro paragraph on disposal

(1) Discussion of what is disposed of in the SCAG region.

d) Summary Table: SCAG's region Rate of Disposal into/out of landfills

Summary Table: to include summary of what is generated vs. what is diverted and disposed (estimated diversion, total disposal), per county, compared by five-year increments?

e) Environmental Repercussions

- i) Land use
- ii) Energy
- iii) Water Resources
- iv) Air Resources

- 4) **Intergovernmental relations.** This section will describe current and emerging issues between various levels of governments. Specifically, legislation, state mandates, regulations, and legislative and jurisdictional issues including railroad, rule making, etc.
- 5) **Transportation and transfer of solid and household hazardous waste.** This section ties into the Regional Transportation Plan (RTP). Specifically, this section will discuss efficiency and safety, and will analyze the relationship between solid waste management practices and transportation systems.
- 6) **Urban Form.** This section will address future urban growth and its implication on solid and household hazardous waste production/increase. Specifically, this section will tackle waste disposal and diversion in light of the regions anticipated growth distribution.
- 7) **New and emerging technologies**
- a) Technologies/Alternatives. Discussion of potential and issues regarding conversion technologies.
 - i) Conversion Technologies
 - (1) Definition
 - (2) Different Technologies
 - (a) Thermochemical Conversion
 - (i) Gasification
 - (ii) Pyrolysis
 - (b) Biochemical Conversion
 - (i) Anaerobic Digestion
 - (ii) Aerobic Digestion
 - (iii) Fermentation
 - (3) Potential byproducts/benefits of Conversion Technologies
 - b) Legislative Update

III. EXISTING PLAN AND POLICIES

1) Introduction paragraph

2) Existing Plans

- a) Present Previous Plans
 - i) 1994 Southern California Hazardous Waste Management Plan
 - ii) 1996 Regional Comprehensive Plan and Guide
 - iii) 2004 RTP/RCP Program EIR
 - iv) County Plans
 - v) Subregional Plans

2) Existing Policies

- a) SCAG's Solid Waste Policies
 - i) Overarching Solid Waste Goal
 - ii) SCAG's policies to implement overarching goal
- b) SCAG's Hazardous Waste Policies
 - i) Overarching Solid Waste Goal
 - ii) SCAG's policies to implement overarching goal

IV. KEY ISSUES

- 1) **Introduction paragraph**
- 2) **Key Issues**
 - a) Present key issue in a descriptive paragraph
 - b) Present Recommended Strategies to address the issue
- 3) **Analysis of Implications of Regional Growth Vision**
 - a) Paragraph/descriptive format

V. ACTION PLAN

- 1) **Introduction paragraph**
- 2) **Policy Objectives**
- 3) **Recommended Actions**
 - a) Waste Prevention and Source Reduction
 - i) Actions
 - b) Waste Diversion
 - i) Conversion Technologies
 - (1) Actions
 - ii) Recycling
 - (1) Actions
 - iii) Composting
 - (1) Actions
 - iv) Landfills
 - (1) Actions
 - c) Actions from the Southern California Hazardous Waste Management Plan, July 1994
 - d) Hazardous Waste Reduction
- 4) **Legislation Strategy**
- 5) **Mitigation Strategy**

VI. PERFORMANCE OUTCOMES AND INDICATORS

- 1) Introduction paragraph
- 2) Integration of Solid and Hazardous Waste with other regional issues

REFERENCES

- California Department of Toxic Substances Control. Hazardous Waste Tracking System.
Accessed September 21, 2004.
- California Integrated Waste Management Board. (6 Dec. 2004). Electronic Waste Recycling Act of 2003 (SB 20). Retrieved December 7, 2004, from <http://www.ciwmb.ca.gov/Electronics/Act2003/>.
- California Integrated Waste Management Board. (27 Oct. 2004). Multi-year Countywide Destination Summary. Retrieved December 9, 2004, from <http://www.ciwmb.ca.gov/LGCentral/DRS/Reports/Destination/WFDestAnnual.asp>.
- California Integrated Waste Management Board. (27 Sept. 2004). Universal Waste. Retrieved December 7, 2004, from <http://www.ciwmb.ca.gov/WPIE/HazSub/UniWaste.htm>.
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- California Integrated Waste Management Board. (2004). Countywide, regionwide, and statewide jurisdiction diversion progress report. Retrieved August 13, 2004, from <http://www.ciwmb.ca.gov/LGTools/mars/jurdrsta.asp>.
- California Integrated Waste Management Board. (2003). Solid waste information system. Retrieved May 19, 2003, from <http://www.ciwmb.ca.gov/swis/Search.asp>.
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- Southern California Association of Governments (SCAG). (March 1996). *Regional Comprehensive Plan and Guide*. Los Angeles: SCAG.
- Southern California Association of Governments (SCAG). (April 1997). Solid Waste Task Force Report. Los Angeles: SCAG.
- Southern California Hazardous Waste Management Authority (SCHWMA). (27 July 1989). Southern California Hazardous Waste Management Plan. Los Angeles: SCHWMA.

MEMO

DATE: April 24, 2006

TO: Regional Comprehensive Plan Task Force

FROM: Jacob Lieb, Acting Lead Regional Planner, (213) 236-1921, lieb

SUBJECT: Regional Council Retreat

SUMMARY:

The Regional Comprehensive Plan will be featured as part of the program for the upcoming Regional Council Retreat on June 1, 2006. Staff is seeking input and discussion in preparation for this item.

BACKGROUND:

Each year, in the month following the General Assembly, the Regional Council holds a retreat hosted by the incoming President. The purpose of the retreat is to engage in depth discussion on upcoming regional efforts and priorities. At this year's retreat, the Regional Comprehensive Plan is anticipated to be the topic for a 2-hour session.

The staff has considered various options for the retreat session. The discussion could focus on one or more of the following issues.

- Overall purpose and approach for the RCP
- Regional challenges focusing on environmental issues (e.g. Energy, Water, Open Space)
- Regional planning coordination focused on growth and transportation
- One or two of the potentially ambitious performance outcomes discussed by the Task Force, including Vehicle Miles Traveled per Household reduction, fossil fuel consumption reduction, or land use efficiency measure.

Staff has identified the following potential resources for the retreat:

- "Collapse" exhibit video – A video developed by the Los Angeles County Museum of Natural History features a broad discussion on many of the issues included in the plan. This video will be shown at the April 24 RCP Task Force meeting.
- Newly engaged consultants – By June, staff anticipates having consultants under contract for the Open Space Chapter and for the Public Finance special section. These consultants may be available to review their projects or lead discussion.
- RCP Task Force – Staff encourages the members of the Task Force to take a lead role in presenting issues for Regional Council's discussion and consideration.